

Message Text

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 USIA-06
TRSE-00 ACDA-12 AGRE-00 OES-07 IO-13 /093 W
-----091780 022116Z /73

R 021808Z MAR 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 6380
AMEMBASSY BERLIN
INFO AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 03875

E.O. 11652: GDS
TAGS: PGOV, BQG, ETRN, MNUC, ENRG
SUBJECT: INNER-GERMAN RELATIONS

REF: BONN 3343 AND PREVIOUS

SUMMARY: AT THE MARCH 1 BONN GROUP MEETING, FRG REP
(VON BRAUNMUEHL) PROVIDED INFORMATION ON SEVERAL SUBJECTS
OF CURRENT INTEREST IN INNER-GERMAN RELATIONS: GDR
STATEMENTS REGARDING THE FRG'S EFFORTS TO CURB EXFILTRA-
TION ON THE AUTOBAHN (REFTEL), TRANSIT LUMP SUM PAYMENT
(REFTEL), NEGOTIATIONS ON A VETERINARY AGREEMENT, AND A
RECENT GDR PROTEST ON THE FRG'S PLANS FOR A NUCLEAR
DISPOSAL SITE NEAR THE GDR BORDER. END SUMMARY

1. EXFILTRATION ON THE AUTOBAHN.

VON BRAUNMUEHL SAID THAT GDR DCM BAUMGAERTL HAD SEEN
LUECKING OF THE FOREIGN OFFICE ON FEBRUARY 27 AND SAIS THAT
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THE GDR HAD SEEN CLEAR SIGNS THAT THE FRG HAD TAKEN
THE PROBLEM OF EXFILTRATION MORE SERIOUSLY. THE GDR
ALSO REGARDED THE WISCHNEWSKI VISIT TO EAST BERLIN
POSITIVELY. FOR THESE REASONS, THE GDR HAD DECREASED
THE LEVEL OF CONTROLS OF TRANSIT TRAVELERS ON THE
AUTOBAHN.

2. TRANSIT LUMP SUM PAYMENT

AT THE FEBRAURY 21 MEETING BETWEEN NIER AND GAUS, GAUS EXPLAINED THAT THE FRG IS IN A DIFFICULT POSITION ON THIS SUBJECT. HE ASKED THE GDR TO AGREE TO A COMMON METHOD OF COUNTING THE LEVEL OF TRANSIT TRAFFIC, A REQUEST WHICH WAS REJECTED BY NIER. NIER SAID THAT THE GDR FIGURES ARE CORRECT, THOSE OF THE FRG FALSE. THE GDR HAS MORE EXPERIENCE WITH TRANSIT, THEREFORE THEY KNOW HOW TO COUNT THE TRAFFIC.

VON BRAUNMUEHL SAID THAT THE GDR KNOWS THAT THE FIGURES ARE FALSE BUT WILL NOT ADMIT THIS BECAUSE IT WOULD RESULT IN A SMALLER PAYMENT. THE ONLY POSITIVE POINT WHICH EMERGED FROM THE DISCUSSIONS WAS THAT NIER WAS PREPARED TO CONTINUE THE EXCHANGE OF VIEWS ON THE SUBJECT. VON BRAUNMUEHL SAID THAT THE NEXT PAYMENT DUE DATE IS MARCH 31 AND THAT IT WILL BE DIFFICULT TO COME TO AGREEMENT WITH THE GDR BY THAT TIME. UNDER THE CIRCUMSTANCES, HOWEVER, THE FRG CANNOT PAY THE SUM DEMANDED WITHOUT A RESERVATION OF ITS RIGHTS. HOWEVER, IT WILL NOT WITHHOLD PAYMENT BECAUSE THIS COULD LEAD TO SERIOUS CONSEQUENCES ON THE AUTOBAHN. HE SAID THAT THE SUM OF DM 42 MILLION (FOR THE COMING TWO-YEAR PERIOD) IS IN DISPUTE. IF THE GDR IS PREPARED TO AGREE NOW TO EXTEND THE AGREEMENT WHEN IT EXPIRES IN 1980, THE FRG MIGHT

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BE ACCOMMODATING REGARDING THE GDR CLAIM.

3. VETERINARY AGREEMENT NEGOTIATIONS

HE SAID THE MAIN POINT REMAINING IS THE QUESTION OF HOW TO ENSURE THE EFFECTIVE INCLUSION OF BERLIN IN THE AGREEMENT. MANY FEEL THAT THE FRANK/FALIN CLAUSE HAS NOT SUFFICIENTLY SECURED THE POSITION OF BERLIN IN TREATIES WITH EAST EUROPEAN STATES. GENSCHER BELIEVES THAT THE FRG SHOULD CONTINUE TO USE THE CLAUSE BUT ALSO MAKE CLEAR THAT BERLIN IS EFFECTIVELY INCLUDED. ANOTHER GROUP IN THE FRG BELIEVES THAT THE FRG SHOULD NOT ASK FOR GDR ASSURANCES REGARDING THE INCLUSION OF BERLIN FOR TO DO SO MIGHT RESULT IN THE GDR REFUSING SUCH ASSURANCES AND THERE WOULD BE NO AGREEMENT. THE TACTIC PROPOSED BY THIS GROUP IS TO EXPLAIN INFORMALLY EN MARGE DURING THE NEGOTIATIONS THAT THE SENAT WOULD NOT ACCEPT A FORMAL COMMUNICATION OF THE AGREEMENT TO THE SENAT (I.E. A GDR ATTEMPT TO MAKE THE SENAT A PARTY) AND THAT THE GDR SHOULD BE TOLD THAT THE AGREEMENT ENTERS INTO FORCE ON SIGNATURE AND THAT THE FRG MINISTRY OF AGRICULTURE, NOT THE SENAT IS THE PROPER ADDRESSEE FOR ALL

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COMMUNICATIONS UNDER THE AGREEMENT. IT SHOULD BE
EASIER FOR THE GDR TO LISTEN THAN TO GIVE ASSURANCES.
AN FRG WORKING GROUP WILL BE MEETING ON MARCH 2 TO
DECIDE HOW TO IMPLEMENT THE FRG POSITION.

4. GDR PROTEST ON FRG NUCLEAR WASTE DISPOSAL

ON FEBRUARY 1, THE GDR DCM (BAUMGAERTL) PROTESTED
TO BRAEUTIGAM OF THE CHANCELLERY ABOUT THE FRG PLAN TO
LOCATE A NUCLEAR WASTE DISPOSAL SITE AT GORLEBEN, AN
AREA WHICH IS SURROUNDED ON THREE SIDES BY THE GDR.
BAUMGAERTL SAID THAT THE GDR EXPECTED THAT THE FRG, IN
THE FINAL SELECTION OF A SITE, WOULD TAKE INTO ACCOUNT
THE SECURITY INTERESTS OF THE GDR AND ITS POPULATION,
IN ACCORDANCE WITH PRINCIPLES OF INTERNATIONAL LAW. HE
SAID THAT THE LOCATION OF THE SITE AT GORLEBEN WOULD
BE AGAINST THE INTEREST OF THE GDR AND WOULD HARM FRG/GDR
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RELATIONS. THE GDR RESERVED THE RIGHT TO TAKE NECESSARY STEPS TO PROTECT ITS INTERESTS.

BRAEUTIGAM ANSWERED THAT HE WOULD PASS ON THE PROTEST BUT SAID THAT ACCORDING TO THE CURRENT STATE OF THE FRG'S EXAMINATION OF THE QUESTION, THERE WAS NO DANGER TO THE POPULATION, INDUSTRY, AGRICULTURE OR ENVIRONMENT OF THE GDR. HE PROVIDED A COPY OF A REPORT DATED OCTOBER 20, 1977 PREPARED BY AN FRG COMMISSION ON THE SUBJECT. HE SAID THAT THE GDR WOULD BE KEPT INFORMED OF THE FRG'S PLANS, IN THE INTEREST OF NEIGHBORLY RELATIONS, BUT THAT THE GDR COULD NOT CLAIM A RIGHT TO A VOICE IN THE DECISION.

BAUMGAERTL SAID THAT THE CONCLUSION OF THE REPORT WAS LARGELY KNOWN TO THE GDR AND THAT THE CONTENTS COULD NOT CHANGE THE GDR'S VIEW ON THE SUBJECT. HE ASKED THAT THE GDR BE KEPT INFORMED OF DEVELOPMENTS ON THE MATTER.
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